

Message Text

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S E C R E T TOKYO 6718

DEPT PLEASE PASS TO ACDA

E. O. 11652: GDS

TAGS: MARR JA

SUBJ: EIGHTH SECURITY SUBCOMMITTEE MEETING

SUMMARY: EIGHTH SSC HELD TOKYO MAY 29-30, 1973 . AGENDA COVERED GLOBAL STRATEGIC ISSUES, EAST ASIAN POLITICAL-MILITARY SITUATION, AND LOCAL JAPANESE PROBLEMS. PRESENTATIONS FOR US MADE BY P/M DEPUTY DIRECTOR PICKERING, ACDA ASST DIRECTOR LEONARD, EA DEPUTY ASSISTANT SECRETARY SNEIDER, AND ISA DEPUTY ASSISTANT SECRETARY DOOLIN. JAPANESE PRINCIPAL PRESENTATIONS MADE BY JDA DEFENSE BUREAU DIRECTOR- GENERAL KUBO, FONOFF RESEARCH BUREAU DIRECTOR- GENERAL KURODA, UN BUREAU DIRECTOR- GENERAL KAGEI, AND DEPUTY VICE MINISTER TOGO. GOJ PARTICIPANTS WERE UNUSALLY RESPONSIVE, AND GENERAL ATMOSPHERE WAS ONE OF FORTHRIGHT AND CORDIAL EXCHANGE. SEVERL MAJOR ISSUES DELEGATED TO SECURITY CONSULTATIVE GROUP FOR FOLLOW- ON DISCUSSIONS. END SUMMARY.

1 . P/M DEPUTY DIRECTOR PICKERING PROVIDED USG VIEWS ON NUCLEAR BALANCE AND SALT, MBFR/ CSCE, US GENERAL PURPOSE FORCES AND

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DEPLOYMENTS, AND US STRATEGY FOR ASIA. PRINCIPAL POINTS OF INTEREST FOR JAPANESE PARTICIPANTS WERE INCREASED USSR NAVAL PRESENCE ON HIGH SEAS, PRC MISSILE CAPABILITIES, AND CALCULATIONS

OF US- USSR WEAPONS SUFFICIENCY.

2. ACDA ASST DIRECTOR LEONARD COMMENTED BRIEFLY ON THE COMPREHENSIVE TEST BAN, NPT, CHEMICAL WEAPONS, CCD, WORLD DISARMAMENT CONFERENCE, AND IMPACT OF PRC ON ARMS CONTROL MATTERS. FONMIN UN BUREAU DIRECTOR GENERAL KAGEI REHEARSED GOJ POSITIONS AND VIEWS ON EACH OF MAJOR TOPICS COVERED. GOJ PARTICIPANTS INDICATED SPECIAL INTEREST IN CHEMICAL WEAPONS, DIFFICULTIES OF VERIFICATION ON BOTH CTB AND CW, AND POSSIBILITY THAT KOREA MIGHT BE FOCUS OF CONVENTIONAL ARMS CONTROL ARRANGEMENT.

3. DURING SECOND SESSION, HELD MORNING MAY 30, FONMIN DEPUTY VICE MINISTER TOGO OUTLINED GOJ VIEW THAT APPARENT RELAXATION OF TENSIONS IN EAST ASIA IS BASED FUNDAMENTALLY ON THE IMPROVING RELATIONSHIPS AMONG THE GREAT POWERS AND THAT THE US- JAPAN SECURITY TREATY IS A MOST IMPORTANT ELEMENT IN MAINTAINING BALANCES OF POWER IN AREA. FONMIN RESEARCH BUREAU DIRECTOR GENERAL KURODA IDENTIFIED PRC- USSR RELATIONSHIP AS MOST IMPORTANT FACTOR IN ASIA, DESCRIBING THEIR CONFRONTATION AS SERIOUS AND OFFERING BENEFITS AND OPPORTUNITIES TO JAPAN AND THE US. KURODA DESCRIBED JAPANESE DOMESTIC SITUATION, INVOLVING POLARIZATION AND DECLINING POPULARITY OF LDP, AS HAVING TENDENCY UNFAVORABLE TO INDEFINITE MAINTENANCE OF EXISTING US- JAPAN SECURITY SYSTEM. HE REEMPHASIZED SIGNIFICANCE TO JAPAN AND EAST ASIA OF DRAMATIC GROWTH OF SOVIET NAVY.

4. DEPUTY ASSISTANT SECRETARY SNEIDER, NOTING THAT USG AND GOJ APPEAR TO BE IN ESSENTIAL AGREEMENT ON FACTORS OPERATING IN EAST ASIA, CHARACTERIZED PRESENT ERA AS ONE OF TRANSITION TOWARD DETENTE AND NEW STABILITY OF POWER RELATIONSHIPS, WHICH NOT YET REALIZED. HE TOUCHED UPON RAMIFICATIONS OF PRC- USSR SPLIT, EXPLOSIVE POTENTIAL OF MILITARY INCIDENTS IN KOREA, OUR CONCERN WITH PROBLEMS OF LOCAL INSURGENCIES, THE CONTINUED DEPENDENCY OF EAST ASIAN COUNTRIES ON US, ROLE OF REGIONAL ORGANISMS, AND IMPACT OF NEW AUSTRALIAN POLICY. AFTER DESCRIBING USG VIEWS OF MOST IMPORTANT SECURITY ELEMENTS IN KOREA, TAIWAN, THAILAND, AND PHILIPPINES, SNEIDER DES-

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CRIBED NEED TO PURSUE NIXON DOCTRINE CONCEPT OF SHARED RESPONSIBILITY BETWEEN US AND EAST ASIAN COUNTRIES. ESSENTIAL ASPECT OF SHARED RESPONSIBILITY IS GRADUAL REDUCTION OF US FORCES IN AREA WITHOUT CONCOMMITANT REDUCTION OF CREDIBILITY OF OUR SECURITY GUARANTEES. FOLLOWING DISCUSSION TOUCHED UPON POSSIBILITY OF INSURGENCY WITHIN JAPAN, ENERGY CRISIS, IMPORTANCE OF USG CONSULTATIONS WITH ALLIES REGARDING FORCE DEPLOYMENTS, AND PRC ACCOMMODATION TO US- TAIWAN ASSOCIATION.

5. JDA DEFENSE DIRECTOR GENERAL KUBO PRESENTED PAPER ON JAPANESE DEFENSE PROBLEMS, FOCUSING ON RESTRAINTS TO JAPANESE

CAPABILITY TO ACCELERATE EXPANSION OF MILITARY FORCES AND DIFFICULTIES INVOLVED IN PROGRAMS OF IMPORTING MILITARY EQUIPMENT.

6. THIRD SESSION IN AFTERNOON MAY 30 CONTINUED DISCUSSION OF KUBO PRESENTATION. SNEIDER PRESENTED US VIEW THAT CONCEPT OF SHARED RESPONSIBILITY MIGHT INCLUDE INCREASED GOJ EFFORTS IN PROVIDING COMMERCIALY AVAILABLE ITEMS FOR MAP, INCREASED PURCHASES OF US ITEMS, INCREASED ABSORPTION OF US LOCAL COST TO JAPAN, AND EXPANSION OF CERTAIN JAPANESE DEFENSE ACTIVITIES SUCH AS ASW. JAPANESE PARTICIPANTS WERE AMENABLE TO HAVING SUCH CONCEPTS DISCUSSED AT GREATER LENGTH IN SECURITY CONSULTATIVE GROUP. THEY POINTED OUT, HOWEVER, NECESSITY FOR INCREASED CONSULATION, DIFFICULTY OF PROVIDING MILITARY EQUIPMENT, CONSTRAINING EFFECT OF ALREADY APPROVED FOURTH DEFENSE BUILDUP, CONSTRAINT OF SOFA ARTICLE XXIV, AND ANY SUGGESTION THAT JAPAN MIGHT BE ASSUMING USG DEFENSE BURDENS IN AREA.

7. DEPUTY ASSISTANT SECRETARY DOLLIN PROVIDED PAPER SUMMARIZING TENTATIVE RESULTS OF BASE STUDY RECENTLY CONCLUDED, EMPHASIZING THAT STUDY IS NOT FINAL AND THAT US PROBABLY WOULD HAVE ADDITIONAL CONSOLIDATIONS, RELOCATIONS OR RELEASES IN NEAR FUTURE. HE POINTED OUT THAT CURRENT US FACILITIES IN JAPAN/ OKINAWA WOULD NOT BE ADEQUATE IN EVENT OF ANY CONTINGENCY REQUIRING US MILITARY RESPONSE OF MODERATE OR LARGE SCALE. JAPANESE PARTICIPANTS HAD NO IMMEDIATE REACTIONS TO DETAILS OF US BASE STUDY.

8. DOOLIN PROVIDED ALSO PAPER DESCRIBING MILITARY UTILITY OF RYUKYUS. SUBSEQUENT DISCUSSION TOUCHED UPON OKINAWA AS
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LOGISTICAL BASE, JAPANESE CONCERN WITH CONCEPT OF CONTINGENT REENTRY, AND IMPACT OF GOJ ADMINISTRATIVE CAPABILITIES ON CONSOLIDATION AND RELOCATION PROGRAMS. IT WAS AGREED THAT BOTH SIDES WOULD CONTINUE DISCUSSION ON BASE ISSUES IN CONSULTATIVE GROUP. NEXT MEETING OF SECURITY CONSULTATIVE COMMITTEE, PROPOSED TO TAKE PLACE IN NOVEMBER OR DECEMBER, WAS DISCUSSED AS TARGET FOR COMPLETION OF US - JAPAN JOINT CONSULTATIONS ON OKINAWA BASES.

9. ATMOSPHERE THROUGHOUT THESE DISCUSSIONS WAS ONE OF NOTE-WORTHY FORTHRIGHTNESS BY JAPANESE PARTICIPANTS AND CORDIALITY. JAPANESE SIDE OBVIOUSLY HAD MADE CAREFUL PREPARATIONS FOR MEETINGS AND WERE UNUSUALLY OUTSPOKEN. THE FACT THAT A SERIES OF SESSIONS STRADDLED THE FORCED RESIGNATION OF JDA MINISTER MASUHARA AND HIS REPLACEMENT BY YAMANAKA HAD NO APPARENT IMPACT ON JDA PARTICIPANTS. US PARTICIPANTS UNIFORMLY PLEASED BY IMPRESSION OF PRODUCTIVE EXCHANGES OF VIEWS AND SENSE THAT RELIABLE GROUNDWORK HAS BEEN LAID FOR FURTHER DISCUSSIONS ON IMPORTANT ISSUES SUCH AS SHARED RESPONSIBILITY AND

JOINT APPROACH TO RESOLUTION OF BASE PROBLEMS.

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